# STATE OF IOWA BEFORE THE PUBLIC EMPLOYMENT RELATIONS BOARD

IN THE MATTER OF:	)	
STATE OF IOWA, Public Employer,	)	
and	)	CASE NO. 3507
AFSCME/IOWA COUNCIL 61, Petitioner.	)	8-5 AN
AFSCME/IOWA COUNCIL 61, Complainant,	)	BOARD OS
and	)	CASE NO. 3513
STATE OF IOWA, Respondent.	) )	

## REISSUED DECISION ON APPEAL1

## STATEMENT OF THE CASE

This case concerns an appeal by the State of Iowa (State) of a proposed decision and order issued by an administrative law judge (ALJ) on July 3, 1989 in case numbers 3507 and 3513.

<sup>1</sup>Following the issuance of our Decision on Appeal herein on October 17, 1989, the Public Employer/Respondent commenced a judicial review proceeding pursuant to section 17A.19, Code of Iowa (1989), alleging that certain statements contained in that Decision were erroneous. The language complained of consisted of comments concerning the analysis of the Administrative Law Judge who issued the Proposed Decision and Order herein and the arguments of the Public Employer/Respondent on appeal, and was neither essential nor necessary to our determination of the merits of the case. Although disagreement concerning the correctness of that dicta continues, the parties and the Board have agreed to the issuance of this Reissued Decision on Appeal, with the aforementioned dicta excised, as a means of informally resolving the pending judicial review Such reissuance is not, however, to be construed as any acknowledgement by the Board or any party of the correctness of any other's position concerning the substance of the excised Since this Reissued Decision on Appeal supercedes and replaces the original Decision on Appeal herein, subscribers to the PERB Information Service should discard the October 17, 1989 Decision on Appeal and substitute this Reissued Decision in its place.

provisions of the federal statute. We conclude that the State violated sections 10.1 and 10.2(e) of the Act by refusing to apply terms of the contract, specifically the dues deductions provisions, to Security Guard IIIs in the mistaken belief that changes in their duties and/or titles rendered them excluded from the unit.

In the present case, although AFSCME had a right, upon request, to bargain the pay grade for the new Security Guard III position unilaterally established by the State, we conclude that AFSCME waived that right. When notified of the proposed new classification, AFSCME did not request to bargain the particulars of the terms of the new classification, apparently because AFSCME was satisfied with the pay grade established by the State. The State violated sections 10.1 and 10.2(e) of the Act, however, by refusing to apply contract terms, specifically, the dues deduction provisions of the contract, to the new classification, and AFSCME promptly acted to protect its rights in this regard by filing the instant complaint.

Accordingly, based on all of the above, we conclude that the State violated sections 10.1 and 10.2(e) by its actions. In order to remedy the prohibited practices found, we issue the following:

## **ORDER**

The Order of Certification of AFSCME/Iowa Council 61, and the State of Iowa security bargaining unit determined by PERB in Case No. 942 are hereby clarified and amended to specifically include the job classification of Security Guard III.

In order to remedy the prohibited practices found to have occurred, the State shall cease and desist from excluding Security Guard IIIs from coverage of the collective bargaining agreement, and shall immediately post copies of the attached Notice to Employees at the Woodward State Hospital-School, in places customarily used for the posting of notices to employees, for a period of not less than thirty (30) calendar days.

DATED at Des Moines, Iowa this 5 day of February, 1990.

PUBLIC, EMPLOYMENT RELATIONS BOARD

RICHARD R. RAMSEY, CHAIRMÁN

M. SUE WARNER, BOARD MEMBER

STATE OF IOWA

BEFORE THE PUBLIC EMPLOYMENT RELATIONS BOARD

STATE OF IOWA,  Public Employer/Petitioner	) ) )
ard  AFSCME COUNCIL 61,  Certified Employee Organization	) CASE NOS. 2600, 2601, ) 2602 & 2603 ) ) ) )

## ORDER GRANTING WITHDRAWAL

The above-entitled petitions were filed with the Public Employment Relations Board on November 15, 1983. On December 19, 1985, Petitioner filed a Request for Withdrawal of the above petitions with the Board.

The Board, having reviewed the files in these matters, consents to the withdrawal of said petitions.

IT IS HEREBY (RDERED that the petitions in the above matters be, and hereby are dismissed without prejudice.

DATED at Des Moines, Iowa, this 30th day of December, 1985.

PETER L.J. PASHLER, BOARD MEMBER

#### STATE OF IOWA

## BEFORE THE PUBLIC EMPLOYMENT RELATIONS BOARD

## PETITION FOR AMENDMENT OF BARGAINING UNIT

	Non File
STATE OF IOWA	15 100
BEFORE THE PUBLIC EMPLOYMENT RELA	TIONS BOARD OYMEN RELATIONS
PETITION FOR AMENDMENT OF BARC	TIONS BOARD OYMENI RELAIMING UNIT
	,,,,s,J
STRUCTIONS-Submit an original and two (2) copies of this Petition to the	DO NOT WRITE IN THIS SPACE
ard. If more space is required, attach additional sheets.	Case No. 2602 Date Filed
ne Petitioner alleges that the following circumstances exist and requests that the to the Public Employment Relations Act, to amend the unit appropriate for co	e Board proceed, under its proper authority pur
1. Case Number where unit was previou determined by Board, if known	#294
Description of Existing Unit: Included:  All Security and Related Employers as set forth in Appendix A.	oyees of the State of Iowa
Excluded:	
2. Description of proposed amended unit:	
Excluded:	
3. The affected job classifications and the number of employees involved in ea	ch classification:
4. Reason for seeking amendment of unit: To conform the PERB ba	argaining units and certifications
to the current job classifica	tions utilized by the State of I
5. Name and Address of Public Employer:  Office of Employmer State of Iowa State Capitol	tions utilized by the State of Id
5. Name and Address of Public Employer:  Office of Employmer State of Iowa State Capitol	tions utilized by the State of Id
5. Name and Address of Public Employer:  Office of Employmer State of Iowa State Capitol Des Moines, Iowa 5	tions utilized by the State of Identifications  10319 Phone No. 281-3883  11 61  STreet
5. Name and Address of Public Employer:  State of Iowa State Capitol Des Moines, Iowa Employer's representative William C. Snyder  6. Certified Employee Organization (if none, so state):  2000 Walker	tractions utilized by the State of Internations  The Relations  The Relations of International Inter
5. Name and Address of Public Employer:  State of Iowa State Capitol Des Moines, Iowa Employer's representative William C. Snyder  6. Certified Employee Organization (if none, so state):  AFSCME Counce 2000 Walker Des Moines,	tions utilized by the State of Internations  10319 Phone No. 281-3883  11 61 STreet Iowa 50317 Phone No. 266-2622
5. Name and Address of Public Employer:  State of I owa State Capitol Des Moines, I owa 5 Employer's representative William C. Snyder  6. Certified Employee Organization (if none, so state):  Representative:  Don McKee  7. Names and Addresses of Other Individuals or Organizations Which May Claim	tions utilized by the State of Internations  10319 Phone No. 281-3883  11 61 STreet Iowa 50317 Phone No. 266-2622
5. Name and Address of Public Employer:  State of Iowa State Capitol Des Moines, Iowa Employer's representative William C. Snyder  6. Certified Employee Organization (if none, so state):  Representative:  Don McKee  7. Names and Addresses of Other Individuals or Organizations Which May Claiunit (If none, so state):  NONE  8. Name and Address of Petitioner: William C. Snyder  Office of Employmers State of Iowa State of Iowa State (Applied)	Phone No. 281-3883  11 6 STreet Iowa 50317  Phone No. 266-2622  Iom to Represent the Employees in the Bargaining
5. Name and Address of Public Employer:  State of I owa State Capito Des Moines, I owa 5 Employer's representative William C. Snyder  6. Certified Employee Organization (if none, so state):  Don McKee  7. Names and Addresses of Other Individuals or Organizations Which May Clai Unit (If none, so state):  NONE  8. Name and Address of Petitioner: William C. Snyder Petitioner's representative:  Office of Employmer State of Iowa State of Iowa State Capitol Des Moines, Iowa 503	retions utilized by the State of Ideal Relations  10319 Phone No. 281-3883  11 6 Street  Towa 50317 Phone No. 266-2622  Im to Represent the Employees in the Bargaining  ent Relations  19 Phone No. 281-3883
5. Name and Address of Public Employer:  Employer's representative William C. Snyder  6. Certified Employee Organization (if none, so state):  Don McKee  7. Names and Addresses of Other Individuals or Organizations Which May Clai Unit (If none, so state):  NONE  8. Name and Address of Petitioner: William C. Snyder William C. Snyder Petitioner's representative:  Office of Employme State of Iowa State of Iowa State of Iowa State Capitol Des Moines, Iowa 503  I hereby declare that I have read the contents of the instant Petitiherein are true and accurate to the best of my knowledge and bel	Phone No. 281-3883  Phone No. 281-3883  Phone No. 266-2622  The to Represent the Employees in the Bargain to Represent the Employees in the Bargain  Phone No. 281-3883

PERB-1-A

November 15, 1983

## APPENDIX A

Code No.	State Merit Classifications	Department
00480	Grain Dealer Investigator	Commerce
00482	Warehouse Examiner	Commerce
00660	Fiel Safety Technician	Labor
00665	Labor Safety Educator	Labor Labor
00675	Elevator Inspector	
00679 00680	Mines & Minerals Reclamation Officer A Surface Mine Inspector	Soil Conservation
00683	Track Car Technician A	D.O.T.
00684	Senior Track Inspector	$\mathbf{D}.\mathbf{O}.\mathbf{T}.$
00685	Railroad Safety Investigator	D.O.T.
00686	Chief Railroad Safety Investigator	D.O.T. Health
02405	Health Inspector Public Health Representative I	Health
02425 05101	Weights & Measures Inspector	Agriculture
05102	Food and Sanitation Inspector	Agriculture
05103	Food Sanitation Survey Officer	Agriculture
05112	Dairy Products Inspector	Agriculture Ag_ ulture
05117	Livestock Inspector	Agriculture
05126	Meat Inspector Sr. Meat Inspector A	Agriculture
05127 05140	Apiary Inspector	Agriculture
05144	Agricultural Products Inspector	Agriculture
05145	Pesticide Investigator A	Agriculture
05186	Dairy Trade Practices Investigator	Agriculture Conservation
05356	Recreational Safety Coordinator A	Conservation
05424 06075	State Waters Aide Training Facilities Supervisor	Law Enf. Academy
06340	Motor Vehicle Investigator	D.O.T.
06360	Motor Vehicle Officer I	D.O.T.
06361	Motor Vehicle Officer II	D.O.T. Social Services
06405	Correctional Officer I	Social Services
06406	Correctional Officer II Correctional Escort	Social Services
06407 06409	Correctional Officer III	Social Services
06440	Correctional Specialist	Social Services
06443	Jail Inspector	Social Services
06465	State Industries Technician I	Social Services Social Services
06466		Social Services
06470 06480	Mental Health Officer	Soc. Serv. (Woodward)
06490		Social Services
06491		Social Services
07105	Guard	General Social Services
06401	Women's Corr. Officer Security Guard I	General Services
07110 07111	Security Guard II	General Services
07112		Adjutant General
07130	Airport Firefighter	Adjutant General
08430	Boiler Inspector	Labor
	Non-Merit Classification	
	Security Guard	Public Instruction
	University Merit Classification	
07581		
07801		
07811 08121		
08131		
08111	Safety Inspector	
07491	Security-Auxiliary Officer	
07551 07571		
07511		
07561	Security-Sergeant Detective	
07501		

# APPENDIX B

Code		1
<u>No.</u>	State Merit Classification	Department
00484	Asst. Dir. of Warehouse & Gr. Dealer	Inv. Commerce
00486	Dir., Warehouse & Grain Dealer Inv.	Commerce
00676	Elevator Inspection Supervisor	Labor
02410	Executive Secretary, Cosmetology	Health
02420	Executive Secretary, Barbering	Health
02426	Public Health Representative II	Health
05220	Parks Supervisor	Conservation
05225	Assistant Parks Superintendent	Conservation
05230	Parks Superintendent	Conservation
0630C	Drivers License Examiner	D.O.T.
06301	Sr. Drivers License Examiner	D.O.T.
06362	Motor Vehicle Officer II	D.O.T.
06363	Asst. Motor Vehicle Enf. Dir.	P.O.T.
06364	Vehicle Enforcement Director	D.O.T.
06365	Asst. Motor Vehicle invest. Director	D.O.T.
06402	Correctional Supervisor I	Social Services
06410	Correctional Supervisor II	Social Services
06411	Correctional Supervisor III	Social Services
06415	Correctional Security Asst. Dir.	Social Services
06416	Correctional Security Director	Social Services
06492	Halfway House Director	Social Services
07125	Fairgrounds Security Chief	Fair Board
07131	Airport Firefighter Supervisor	Adjutant General
08435	Boiler Inspection Supervisor	Labor
05210	Park Ranger I	<b>Conservation</b>
05215	Park Ranger II	Conservation
05217	Park Ranger III	Conservation
	University Merit Classification	· .
07582	Hospital Security Officer II	
07531	Security - Lieutenant	
07521	Security - Sergeant	

# SECURITY

# State Merit Classi ications

Classification
Chair Danlan & Hanahanaa Francisco
Grain Dealer & Warehouse Examiner
Field Safety Technician
Elevator Inspector
Track Car Operator
Track Inspector
Health Inspector
Disease Prevention Specialist I
Weights & Measures Inspector
Food & Sanitation Inspector
Food Sanitation Survey Officer
Sr. Weights & Measures Insp. Dairy Products Inspector
Livestock Inspector
Meat Inspector
Sr. Meat Inspector
Livestock Marketing Specialist
Apiary Inspector
Agricultural Products Inspector
Pesticide Investigator
Dairy Trade Practices Investigator
Conservation Program Coordinator
Training Facilities Supervisor
Motor Vehicle Investigator
Motor Vehicle Officer I
Motor Vehicle Officer II
Correctional Officer
Senior Correctional Officer
Jail Inspector
State Industries Technician
Sr. State Industries Technician
Security Guard I
Security Guard II
Military Security Guard
Airport Firefighter
Boiler Inspector

# SECURITY

# Regents Merit System Classifications

Class Code	Classification
7581 7801 8121 2131 7591 8111 7491 7551 7571	Hospital Security Officer I Parking Enforcement Officer Plant Safety Patrol Officer Plant Safety Sergeant Public Safety Dispatcher Safety Inspector Security-Auxiliary Officer Security Detective Security-Lieutenant Detective Security Patrol Officer
7521 7561 <b>75</b> 01	Security-Sergeant Security-Sergeant Detective Security Guard
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## APPENDIX C

# SECURITY UNIT

# Classifications Added

State Merit Classifications		# of Employees Currently in Class
05105	Sr. Weights & Measures Inspector	1
05132	Livestock Marketing Specialist	3
06467	Sr. State Industries Technician	11
Regents N	Merit Classifications	
7591	Public Safety Dispatcher	6
7521	Security-Sergeant	14

## CLASSIFICATIONS DELETED

# State Merit Classifications

00480	Grain Dealer Investigator
00665	Labor Safety Educator
00679	Mines & Minerals Reclamation Officer A
00680	Surface Mine Inspector
00683	Track Car Technician A
<b>0</b> 068 <b>5</b>	Railroad Safety Investigator
00686	Chief Railroad Safety Investigator
05424	State Waters Aide
06405	Correctional Officer I
06407	Correctional Escort
06440	Correctional Specialist
06466	State Industries Technician II
06470	State Industries Supervisor
06480	Mental Health Officer
06490	Community Correctional Aide
06491	Halfway House Worker
07105	Guard
06401	Women's Corr. Officer

## State Non-Merit Classifications

Regents Merit Classifications

Guard

07811 Parking Enf. Officer, Chief

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STATE OF IOWA

Chief Charles Franchis and an St.

#### BEFORE THE PUBLIC EMPLOYMENT RELATIONS BOARD

IN THE MATTER OF:

STATE OF IOWA, PUBLIC EMPLOYER

AND

CASE NO. 294 2/

ALL PETITIONERS AND INTERVENORS IN THE CASES NUMBERED HEREIN 1/

#### DECISION AND ORDER

The above-entitled matter came on for hearing before the Public Employment Relations Board on August 9, 1976, pursuant to prior order of the Board. Gene A. Vernon appeared on behalf of the State of Iowa; Alvin W. Logan and W. Patrick White appeared on behalf of the Staff Employees Collective Organization (SECO); Habbo Fokkena appeared on behalf of the Iowa State Troopers Association and Iowa Fish and Game Officers Association, Inc.; R. J. Smith appeared on behalf of the Iowa Department of Public Safety Special Agents Association; David Williams and Raymond Conley appeared on behalf of the State of Iowa Employees Association, American Federation of State, County and Municipal Employees (SIEA/AFSCME); and Charles E. Gribble appeared on behalf of the Iowa Land and Waters Conservation Officer Association.

The parties waived the formal presentation of any testimony or evidence in this matter and stipulated to the bargaining unit as set forth in the amendments to the petition in Case No. 294 (Exhibits 1 and 2).

The Board, having reviewed the stipulation of the parties and finding no objection thereto, finds that the following bargain-

 $<sup>\</sup>underline{1}/$  Also, Case Nos. 226, 282, 401, 432, and 708, which were, with the approval of the Board, withdrawn at hearing.

<sup>2/</sup> As amended at hearing.

ing units are appropriate for purposes of collective bargaining within the meaning of Section 13(2) of the Public Employment Relations Act:

#### 1. Public Safety Unit:

Included: Conservation officers (05355), and State Waters Officers (05426) of the Conservation Commission; Special Agents, Arson Investigators, Fire Prevention Specialists, Troopers, Capitol Security Guards I, and Fire Inspectors in the Department of Public Safety;

Excluded: Conservation Enforcement Supervisors (05360), Conservation Enforcement Superintendent (05365), State Waters Supervisors (05430), and State Waters Superintendent (05435) of the Conservation Commission; Sergeants, Lieutenants, Captains, Capitol Security Guards II, Capitol Security Chief, Assistant Capitol Security Chief, and Enforcement Coordinators in the Department of Public Safety; and all other managerial, supervisory, confidential, part-time and all other employees of the State of Lowa; and all other persons excluded by Section 4 of the Act.

### 2. Security Unit:

Included: All Security and related employees of the State of Iowa as set forth in Appendex A hereto.

Excluded: All persons holding job classifications as set forth in Appendix B hereto; managerial, supervisory, confidential, part-time and all other employees of the State of Iowa; and all other persons excluded by Section 4 of the Act.

DATED at Des Moines, Iowa, this 16th day of August, 1976.

PUBLIC EMPLOYMENT RELATIONS BOARD

Edward F. Kolker, Chairman

Vernon C. Cook, Board Member

1 DO File

3/ Numbers appearing after job classifications denote the code number assigned to that classification by the Iowa Merit Employment Department.

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# STATE OF IORA BEFORE THE PUBLIC EMPLOYMENT RELATIONS BOARD

IN THE MATTER OF:

STATE OF IOWA,

Public Employer/Petitioner

and

AFSCME, AFL-CIO, COUNCIL NO. 61, Certified Employee Organization FILED

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PUBLIC FRANCISCO WELANCO GROARD

CASE NO. 1270

The above-named Public Employer/Petitioner requests withdrawal of the above-referenced petition pursuant to Board Rule 4.1(3).

"CLUTIFICATE OF SERVICE

The understand elevely certifies that a time copy of the foregoing furthurnest was served upon each of the attempts at the attempts to the attempts at the attempts to the attempts addressed to each such attempt at his/her respective address as disclosed by the pleadings of record herein, with poet age fully paid, and depositing said emelope in a United states Post Office depository in Des Moines, lowe on the

Norma December 19-11.

## STATE OF IOWA

FILED

BEFORE THE IOWA PUBLIC EMPLOYMENT RELATIONS BOARD 5 1978

MAY 5 1978 -1 22 AM

TUBLIC EMPLOYMENT RELATIONS BOARD

In the Matter of:

Case No. 1270

STATE OF IOWA,

Public Employer

PETITION TO AMEND SECURITY BARGAINING UNIT AND CERTIFICATION

COMES NOW the State of Iowa, public employer, and in support of its PETITION TO AMEND SECURITY BARGAINING UNIT AND CERTIFICATION, states as follows:

1. That the name and address of the public employer is:

State of Iowa % Gene Vernon Director, Employment Relations State Comptroller's Office State Capitol Des Moines, Iowa 50319

2. That the name and address of the certified employee organization is:

American Federation of State, County and Municipal Employees, Public Employee Council No. 61, AFL-CIO 2000 Walker, Suite C Des Moines, Iowa 50317

- 3. That pursuant to Section 13(2) of the Public Employment Relations Act, Chapter 20, <u>Code of Iowa</u>, 1977, that the Public Employment Relations Board (hereinafter referred to as PERB) found that a statewide security bargaining unit was appropriate. <u>State of Iowa</u>, PERB Case No. 294 (1976).
- 4. That the American Federation of State, County and Municipal Employees, AFL-CIO (hereinafter referred to as AFSCME) is the certified representative of all employees placed in the security bargaining unit. State of Iowa, PERB Case No. 942 (1977).
- 5. That the public employer and AFSCME negotiated a collective bargaining agreement covering the security bargaining unit which became effective on July 1, 1977, and which expires upon June 30, 1979.

- 6. That the security bargaining unit determination; the order of certification; and the collective bargaining agreement include employees in the following job classification: 00660 Field Safety Technician.
- 7. That the employees in the Job classification set forth in section 6. above are all employees of the Bureau of Labor
- 8. That pursuant to statutory authority, the Bureau of Labor is charged with the responsibility of investigating claims of alleged Iowa Occupational Safety and Health Act (IOSHA) violations and that the employees in the classification set forth in section 6. above are the employees that investigate other state departments and determine whether there is probable cause that there was a violation of the law.
- 9. That for the foregoing reasons, the public employer regrests that PERB amend the bargaining unit and delete from the unit the classification listed above and the employees in that classification as being confidential pursuant to Section 20.4, Code of Iowa, 1977.

WHEREFORE, the State of Iowa respectfully requests that the Public Employment Relations Board amend the security bargaining unit by deleting the job classification of Field Safety Technician and amend the certification to exclude these employees from the bargaining unit.

Respectfully submitted,

Date\_\_\_\_\_5.2-78

Gene Vernon, Attorney-At-Law Director, Employment Relations

State of Iowa State Capitol

Des Moines, Iowa 50319

#### CERTIFICATE OF SERVICE

I, Gene Vernon, hereby certify that on May 2, 1978, I sent a copy of the foregoing petition to Don Anderson, Executive Director, American Federation of State, County and Municipal Employees, Local Council 61, AFL-CIO, at his respective address by depositing same in the United States mail with sufficient postage affixed thereto.

Géne Vernon, Attorney-At-

#### STATE OF IOWA

#### BEFORE THE PUBLIC EMPLOYMENT RELATIONS BOARD

IN THE MATTER OF:

STATE OF IOWA,

PUBLIC EMPLOYER

AND

AMERICAN FEDERATION OF STATE, COUNTY AND MUNICIPAL EMPLOYEES, AFL-CIO, COUNCIL NO. 61,

PETITIONER

AND

STAFF EMPLOYEES COLLECTIVE ORGANIZATION, INTERVENOR

CASE NO. 942

#### ORDER OF CERTIFICATION

NOW on this 21st day of April, 1977, the Board being advised that an election was conducted pursuant to Order of the Board, and that the American Federation of State, County & Municipal Employees, AFL-CIO, Council No. 61, an employee organization, received an affirmative vote of the majority of employees in the above-referenced case, and the Board having further found that the employee organization has fully complied with all regulations of the Act and the rules and regulations thereunder:

IT IS HEREBY ORDERED by the Board that American Federation of State, County & Municipal Employees, AFIr CIO, Council No. 61, should be, and hereby is, designated as the exclusive bargaining representative for certain employees of the State of Iowa, a public employer, in the following bargaining unit:

INCLUDED: All Security and related employees of the State of Iowa, as set forth in Appendix A hereto.

EXCLUDED: All persons holding job classifications as set forth in Appendix B hereto; managerial, supervisory, confidential, part-time and all other employees of the State of Iowa; and all other persons excluded by Section 4 of the Act.

DONE by the Public Employment Relations Board this 21st day of April, 1977.

JOHN R. LOHNE, BOARD MEMBER